

## Departments

- 1 A Word from the Chairman
- 5 From the Editor
- 6 Letters to the Editor
- 58 Strategic Studies Notes
- 94 Book Reviews

## JFQ Forum

- 8 Integrated Operations: Executive Summary
- 10 Planning Lessons from Afghanistan and Iraq *by Joseph J. Collins*
- 15 Combating Terrorism: A Socio-Economic Strategy *by Miemie Winn Byrd*
- 20 Integrating Partner Nations into Coalition Operations *by Barbara Fick*
- 26 Are We Ready for an Interagency Combatant Command? *by Christopher L. Naler*
- 32 Orchestrating Instruments of Power for Nationbuilding *by Henry W. Stratman*

## Special Feature

- 38 America's National War College: Sixty Years of Educating Strategic Thinkers
- 40 A School for Strategy: The Early Years *by Janet Breslin-Smith*
- 45 The Legend of George F. Kennan *by Paul B. Thompson*
- 48 International Colleagues at the National War College *by Miguel Ricardo Reyes Cordero*

## Commentary

- 51 Effects-Based Operations: A Critique *by Milan N. Vego*

## Features

- 60 The "Golden Hour" Standard: Transforming Combat Health Support  
*by Guy S. Strawder*
- 68 Integrated Coercive Strategies and the Role of the Air Component  
*by Merrick E. Krause*
- 76 Joint Logistics in the Future *by C.V. Christianson*

## Interagency Dialogue

- 80 Strategic Planning for National Security: A New Project Solarium  
*by Michèle A. Flournoy and Shawn W. Brimley*

## Recall

- 87 Custer and Cognition *by David C. Gompert and Richard L. Kugler*

The opinions, conclusions, and recommendations expressed or implied within are those of the contributors and do not necessarily reflect the views of the Department of Defense or any other agency of the Federal Government.



### ABOUT THE COVERS

The cover shows U.S. Army specialist from the 1<sup>st</sup> Armored Division conducting a combat security patrol with Iraqi police in Tal Afar (1<sup>st</sup> Combat Camera Squadron/Aaron Allmon). The table of contents depicts Special Forces in Afghanistan (DOD). The back cover features Guatemalan soldiers saluting Secretary of Defense Rumsfeld in Guatemala City (1<sup>st</sup> Combat Camera Squadron/Cherie Thurlby); Multinational convoy operating in the Pacific, Exercise Panamax '05 (4<sup>th</sup> Combat Camera Squadron/Rick Sforza); Marines securing area along Amazon River, Exercise UNITAS '04 (Fleet Combat Camera, Atlantic/Dave Fliesen); F-35 Short Take-off and Vertical Landing (STOVL) variant; and Navy's FSF-1 during test operations (U.S. Navy/Rachel Bonilla).

▲ Download cover as computer wallpaper at [ndupress.ndu.edu](http://ndupress.ndu.edu).



## JFQ

**Editor-in-Chief Stephen J. Flanagan, PhD**

Director, Institute for National Strategic Studies

**Editor Col Merrick E. Krause, USAF**

Director, NDU Press

**Managing Editor, NDU Press COL Debra Taylor, USA**

Deputy Director, NDU Press

**Managing Editor, JFQ Col David H. Gurney, USMC (Ret.)**

**Executive Editor Jeffrey D. Smotherman, PhD**

**Supervisory Editor George C. Maerz**

**Production Supervisor Martin J. Peters, Jr.**

**Senior Copyeditor Calvin B. Kelley**

**Book Review Editor Lisa M. Yambrick**

**Information Manager TSgt Ayanna F. Woods, USAF**

**Design U.S. Government Printing Office Creative Services**

*Joint Force Quarterly* is published by the National Defense University Press for the Chairman of the Joint Chiefs of Staff. *JFQ* is the Chairman's flagship joint military and security studies journal designed to inform members of the U.S. Armed Forces, allies, and other partners on joint and integrated operations; national security policy and strategy; efforts to combat terrorism; homeland security; and developments in training and joint professional military education to transform America's military and security apparatus to better meet tomorrow's challenges while protecting freedom today.

NDU Press produces *JFQ* four times a year. The goal of NDU Press is to provide defense and interagency decisionmakers, allies, and the attentive public with attractive, balanced, and thoroughly researched professional publications.

NDU Press is the National Defense University's cross-component, professional, military, and academic publishing house. It publishes books, policy briefs, occasional papers, monographs, and special reports on national security strategy, defense policy, national military strategy, regional security affairs, and global strategic problems. NDU Press is part of the Institute for National Strategic Studies, a policy research and strategic gaming organization.

This is the authoritative, official U.S. Department of Defense edition of *JFQ*. Any copyrighted portions of this journal may not be reproduced or extracted without permission of the copyright proprietors. *Joint Force Quarterly* should be acknowledged whenever material is quoted from or based on its content.

### CONTRIBUTIONS

*Joint Force Quarterly* welcomes submission of scholarly, independent research from members of the Armed Forces, security policymakers and shapers, defense analysts, academic specialists, and civilians from the United States and abroad. Submit articles for consideration to the address below or by email to [JFQ1@ndu.edu](mailto:JFQ1@ndu.edu) "Attention A&R Editor" in the subject line. For further information see the guidelines on the NDU Press Web site at [ndupress.ndu.edu](http://ndupress.ndu.edu).

### COMMUNICATIONS

Please visit NDU Press and *Joint Force Quarterly* online at [ndupress.ndu.edu](http://ndupress.ndu.edu) for more on upcoming issues, an electronic archive of *JFQ* articles, and access to many other useful NDU Press publications. Constructive comments and contributions are important to us. Please direct editorial communications to the electronic feedback form on the NDU Press Web site or write to:

**Editor, Joint Force Quarterly**  
National Defense University Press  
300 Fifth Avenue  
Fort Lesley J. McNair  
Washington, DC 20319-5066

Telephone: (202) 685-4220/DSN 325  
FAX: (202) 685-4219/DSN 325  
Email: [JFQ1@ndu.edu](mailto:JFQ1@ndu.edu)  
JFQ online: [ndupress.ndu.edu](http://ndupress.ndu.edu)

2<sup>d</sup> Quarter, April 2006

ISSN 1559-6702

[ndupress.ndu.edu](http://ndupress.ndu.edu)

**A PROFESSIONAL MILITARY  
AND SECURITY JOURNAL**